

DIRECTOR OF CENTRAL INTELLIGENCE  
*Community Management Staff*  
Washington, D.C. 20505

CMS 7104-92  
10 August 1992

MEMORANDUM FOR: Open Source Requirements Management  
Committee Members

SUBJECT: Report on 5 August 1992 Open Source  
Requirements Management Committee Meeting

NOTE: THE NEXT MEETING OF THE OPEN SOURCE REQUIREMENTS MANAGEMENT  
COMMITTEE WILL BE ON 2 SEPTEMBER 1992, 0930-1130 IN ROOM 7E62 OHB  
AT CIA HEADQUARTERS.

1. The current all-source intelligence requirements systems were introduced by Mr. Marling. He provided a brief overview of NSR 29, the NITS, ad hoc requirements from the PFIAB, the NIE's, and the National Intelligence Collection Board. The NSR subject topics, priorities, categories, and geographical regions were compared with the corresponding FIRCAP structure. Discussion brought out the preference for a system for open source requirements separate from the HUMINT system, provided that the open source needs are based on solid justification. The changes in the HUMINT system were outlined as they affect FBIS broadcast and maps and publications collection programs.

2. Mr. Block, DOE, presented the FIRCAP and related it to all collection disciplines to show how it is particularly relevant to MASINT, SIGINT, and standing IMINT requirements and generally relevant to HUMINT and OSINT requirements. The role of the FIRCAP was compared with the FNIR system, which is less comprehensive but has the added feature of a weighting system. Mr. Block also discussed some possible future structures that could be introduced to the NICB for all-source requirements. It was noted that the current use of the FIRCAP by collection managers permits each to set their own priorities for the respective discipline. For OSINT, a requirements system should show the potential contribution of open source information to each requirement. Its priorities would be based on the FIRCAP, which is now being updated to reflect the NSR 29 needs. The FIRCAP is also being automated to permit more rapid update and dissemination changes. The discussion brought out that if a new system were developed for all INTs, the separate program offices would continue to play a role, but guidance for them would be developed centrally.


3. The discussion brought out the need to develop a requirements system for open source collection through the actions at production centers in searching electronic databases, both domestic and foreign. The comparative advantages of obtaining material from traditional hardcopy publications via electronic media were discussed and weighed against the likely costs. Although much more sophisticated tools are available for searching by end users of the information, cost considerations still make the role of the information intermediary (librarian, TIS) significant, particularly in agencies with limited resources. It can be expected that funding for searching in the individual agencies will remain a responsibility at that level, unless substantial changes in the allocation of resources and functions are made. The possibility of downloading large volumes of electronic database results and wire service text to an intermediary point within an individual agency or component was cited as an alternative solution for end-user access.

4. Mr. Marling provided a brief update on the work of the Architectural Strategy Working Group (ASWG). The Working Group has approached its charter from a functional discussion of services that would be needed. Particular emphasis was placed on the value of intermediary information service providers. The discussion brought out the variations in the levels of services provided by intermediaries in different organizations. A hope was expressed for the ideal system which would provide digital downloads of data from electronic searches analogous to the way FBIS provides its Daily Reports. A critical feature in each individual agency is the delivery of services from a central point and the methods by which end users levy requirements on the intermediaries as centers of experts in such fields as S&T, economics, politics, R&D, and military information.

5. Mr. Ross described the submissions from Committee members on requirements as showing considerable variety. They ranged from needs for functional capabilities through substantive information requirements that correspond to the entire array of national systems. The interesting, possibly unique, aspect of requirements for open source information is the need for unclassified information for operational and background use, as seen particularly, in some requirements originating in the military services.

6. Ms. Dolan, representing the Intelligence Community Librarians Committee, reported that the last submission for the catalog of databases and CD-ROMS has been received. The descriptions of the libraries and the catalog of these items will be available 12 August. The next phase, incorporating periodicals, is being studied to identify the most efficient way to compile the long lists of periodicals currently received. It was noted in the discussion that funding levels for some significant periodical collections have remained level for several years while costs have risen by 10% annually.

7. Mr. Wallner reported briefly on his participation in the Base Capability 2000 effort to look at Community resources and programs. The intent is to look for economies without degrading Community production and collection capabilities to a point where they would not be able to respond to critical international situations. Brief overviews on the purposes of and deadlines for the Woolsey Panel and the Requirements Task Force also were provided for information of the committee members.



Paul F. Wallner  
Open Source Coordinator

**Attendees:**

Kelly R. Fulcher, AFIC/DOA, 512-977-4546  
Peter P. Herrick, NSA/T5, 301-688-6953  
Robert W. Catlin, Jr., FBI, 202-324-4646  
Robert W. Crews, FASTC/DXI, 513-257-6301  
Carl Siebentritt, State/INR, 202-647-8406  
Lawrence Hedges, Army, 703-756-8619  
Nap Patino, AFIC/DOAR, 512-977-4573  
Franklin D. Moore, Joint Staff, J-33/STOD, 703-693-0787  
Deborah Stewart, CIA/CRES, 703-482-1666  
Roger F. Pajak, Treasury, 202-566-5822  
Terry Block, DOE/IN-40, 202-586-1755  
Homer Schuckers, NAVMIC, 301-763-1604  
Donnie McCants, NAVMIC, 301-763-1604  
Robin Burns, NAVMIC, 301-763-3466